

## Davis-Besse 2Q/2015 Plant Inspection Findings

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### Initiating Events

**Significance:** G Jan 09, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

#### **Failure to Install and Control RCP Seal Cavity Vent Flexible Hoses Per Design Basis Analysis**

The inspectors identified a finding of very-low safety significance (Green) and associated Non-Cited Violation (NCV) of 10 CFR Part 50, Appendix B, Criterion III, "Design Control" for the licensee's failure to install and control the Reactor Coolant Pump (RCP) seal cavity vent flexible hoses per the design basis analysis. Specifically, the licensee failed to correctly translate the design basis installation configuration and installation fatigue analysis in calculation SP-274-I, "Pipe Stress Analysis: Reactor Coolant Pump 1-1-1 Seal Cavity Vent," into specifications, drawings, procedures, and instructions. The licensee entered this finding into their Corrective Action Program (CAP) to review the lack of controls over the installation of the flexible hoses, but determined that the flexible hoses remained operable.

The performance deficiency was determined to be more than minor because, if left uncorrected, it would have the potential to lead to a more significant safety concern. Specifically, the failure to install and control the flexible hoses in accordance with the design basis analysis could lead to failure of the hoses due to operation beyond their analyzed limits. The finding screened as of very-low safety significance (Green) because the finding could not result in exceeding the Reactor Coolant System (RCS) leak rate for a small Loss of Coolant Accident (LOCA) after a reasonable assessment of degradation, and it could not have likely affected other systems used to mitigate a LOCA resulting in a total loss of their function after a reasonable assessment of degradation. The inspectors determined this finding had an associated cross-cutting aspect, Design Margins, in the Human Performance cross-cutting area. Specifically, the licensee did not carefully guard and change the RCP seal cavity vent lines, which form part of the RCS fission product barrier, through a systematic and rigorous process. [H.6] (Section 1R17.2.b.(1))

Inspection Report# : [2014007](#) (*pdf*)

**Significance:** G Dec 31, 2014

Identified By: Self-Revealing

Item Type: NCV Non-Cited Violation

#### **INADEQUATE PROCEDURAL GUIDANCE DURING RESTORATION FROM VALVE MAINTENANCE RESULTS IN FEEDWATER HEATER SYSTEM AND PLANT POWER TRANSIENT**

A self-revealed finding of very low safety significance and associated NCV of Technical Specification (TS) 5.4.1(a) were identified when the licensee failed to provide proper procedural guidance for the restoration from valve maintenance on HD291G, a manual isolation valve for the level controller for HD291A, the emergency drain valve for High Pressure (HP) Feedwater Heater No. 1-4, on November 13, 2014. Specifically, the licensee's restoration instructions did not isolate HD291A prior to restoring its associated level controller. As a result, when a perturbation in the level controller during restoration caused HD291A to rapidly reposition to the fully open position, the resulting HP Feedwater Train 1 transient caused HP Feedwater Heaters 1-4, 1-5, and 1-6 to trip. The change in plant efficiency that resulted momentarily drove plant power slightly above 100 percent.

This finding was associated with the Initiating Events Cornerstone of reactor safety and was of more than minor significance because it directly impacted the cornerstone objective to limit the likelihood of events that upset plant

stability and challenge critical safety functions during shutdown as well as power operations. The inspectors evaluated the finding using IMC 0609, Appendix A, "The Significance Determination Process for Findings At-Power." Using Exhibit 1, the inspectors determined that the finding screened as very low safety significance because all screening questions for the Initiating Events Cornerstone of reactor safety were answered "No." This finding also was determined to have a cross-cutting component in the area of human performance, work management aspect, because during the work planning process for this maintenance activity the licensee failed to identify the risk associated with not isolating the HP Feedwater Heater No. 1-4 Emergency Drain Valve, HD291A, prior to restoring its associated level controller to service. (H.5)

Inspection Report# : [2014005](#) (pdf)

**Significance:**  Sep 30, 2014

Identified By: NRC

Item Type: NCV Non-Cited Violation

### **FAILURE TO PROPERLY PERFORM REQUIRED FIRE WATCH**

An NRC-identified finding of very low safety significance (Green) and associated NCV of Technical Specification (TS) 5.4.1(d) were identified when the licensee failed to properly implement station procedures for fire protection impairments and fire watches. Specifically, a required compensatory fire watch on numerous occasions did not enter a room for which fire impairments had existed because of a door problem. Upon identification the licensee entered the issue in the corrective action program and implemented corrective actions including modification of fire protection software to track administrative impairments and placing a camera in the room until the door was repaired. This finding was determined to be of more than minor safety significance because it was associated with the Initiating Events cornerstone attribute of Protection Against External Factors (Fire) and adversely affected the cornerstone objective of limiting the likelihood of those events that upset plant stability and challenge critical safety functions during plant operations. Specifically, required fire watches established as compensatory measures should have been maintained for the duration of the impairments so that the site's ability to promptly detect and suppress a fire would be maintained. The inspectors evaluated the finding using IMC 0609, Attachment 4, "Phase 1-Initial Screening and Characterization of Findings." Because the finding involved fire protection, the inspectors transitioned to IMC 0609, Appendix F, "Fire Protection Significant Determination Process." The finding was characterized according to IMC 0609,

SDP, Appendix F, Attachment 1, "Fire Protection SDP Phase 1 Worksheet," dated September 20, 2013. This issue screened as low safety significance per Attachment 1, Question 1.3.1.A, because it did not affect the ability of the reactor to reach and maintain safe shutdown. This finding had a cross-cutting aspect in the area of human performance associated with conservative bias such that individuals use decision making practices that emphasize prudent choices over those that are simply allowable. In particular, the shift manager made an inaccurate assessment of existing fire impairments by only checking the fire protection software and not the fire watch log, which was readily available. The shift manager also made the decision to not document the approval for modifying how the compensatory fire watch was being performed such that on-coming personnel would be aware of the change. (H.14)

Inspection Report# : [2014004](#) (pdf)

## **Mitigating Systems**

**Significance:**  Feb 27, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

**Vulnerability of EDG Crosstie to a Non-Essential Bus (1R21.3.b.(1))**

Green. The inspectors identified a finding of very-low safety significance (Green), and an associated NCV of Title 10, Code of Federal Regulations (CFR) Part 50, Appendix B, Criterion III, "Design Control," for the failure to assure that applicable regulatory requirements, and the design basis were correctly translated into specifications, drawings, procedures, and instructions, and verifying the adequacy of design. Specifically, the licensee failed to verify the adequacy of procedures controlling alignment of non essential busses to the emergency diesel generators during a design basis event. The procedure's guidance could put the plant in an unanalyzed alignment with the potential to result in the failure of safety-related equipment. The licensee entered this finding into their Corrective Action Program (CAP), and initiated a Standing Order to preclude the unanalyzed alignment.

Inspection Report# : [2015008](#) (pdf)

**Significance:**  Feb 27, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

**Failure to Comply with IEEE 308-1971 for the Required Independence of Safety-Related Essential Inverter Distribution Systems (1R21.3.b.(2))**

Green. The inspectors identified a finding of very-low safety significance (Green), and an associated NCV of 10 CFR Part 50, Appendix B, Criterion III, "Design Control," for the failure to demonstrate compliance with Institute of Electrical and Electronics Engineers (IEEE) 308 1971, "IEEE Standard Criteria for Class 1E Electric Systems for Nuclear Power Generating Stations," for the required independence of essential safety related inverter distribution system channels. Specifically, a common mode failure due to inadequate fault protection on several outside distribution panels could cause the loss of redundant safety-related inverters. The licensee entered this finding into their CAP, and initiated a Standing Order that would identify the affected circuit breakers and require they be opened based on a tornado warning that could potentially affect the site.

Inspection Report# : [2015008](#) (pdf)

**Significance:**  Feb 27, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

**Failure to Incorporate the Design Analysis Required Acceptance Limit into Surveillance Procedure (1R21.3.b.(3))**

Green. The inspectors identified a finding of very-low safety significance (Green), and an associated NCV of 10 CFR Part 50, Appendix B, Criterion XI, "Test Control," for the licensee failing to incorporate the design requirements and acceptance limits into test procedures. Specifically, the design limit for the minimum voltage on essential safety related inverter YV1 bus during Modes 5 and 6 was not correctly incorporated into surveillance test procedures. The licensee entered this finding into their CAP and re analyzed for the 116 volts as-found value at panel Y1, and determined the loads that did not have adequate rated voltage at the surveillance procedure minimum acceptance criteria voltage, 114 volts, would have had sufficient voltage to operate at the as-found measured voltage to perform their intended safety function.

Inspection Report# : [2015008](#) (pdf)

**Significance:**  Feb 27, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

**Failure to Verify Several CCW System Manual Valves Were in the Correct Position (1R21.3.b.(4))**

Green. The inspectors identified a finding of very-low safety significance (Green), and an associated NCV of Technical Specification (TS) Surveillance Requirement 3.7.7.1, for the licensee's failure to verify several component

cooling water (CCW) system manual valves in the flow path servicing safety-related equipment that were not locked, sealed, or otherwise secured, were in the correct position every 31 days. Specifically, the unsecured CCW pump seal water flush isolation valves (two valves per pump) for the two required operable CCW pumps were not verified open every 31 days. The licensee entered this finding into their CAP, verified the correct position of the valves, and planned to revise the Locked Valve Program to include the requirement to have the valves in the locked open position.

Inspection Report# : [2015008](#) (*pdf*)

**Significance:**  Feb 27, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

**Failure to Comply with Technical Specifications for the Borated Water Storage Tank (1R21.4.b.(1))**

Green. The inspectors identified a finding of very-low safety significance (Green), and an associated NCV of TS 3.5.4, “Borated Water Storage Tank (BWST),” for the failure to comply with the limiting condition for operation (LCO) while the BWST was aligned to the non-seismic spent fuel pool purification system, causing the BWST to be inoperable based on no longer meeting the tank’s seismic requirement. The licensee entered this finding into their CAP, and initiated an LCO Tracking Log entry to not place the BWST on spent fuel pool purification in Modes 1 through 4.

Inspection Report# : [2015008](#) (*pdf*)

**Significance:**  Sep 30, 2014

Identified By: NRC

Item Type: NCV Non-Cited Violation

**FAILURE TO MAKE A TIMELY 8-HOUR EVENT REPORT PER 10 CFR 50.72(b)(3)(xiii)**

An NRC-identified finding of very low safety significance and an associated Severity Level IV NCV of the reporting requirements of 10 CFR 50.72(b)(3)(xiii) were identified following the inspectors' review of licensee corrective actions for a previous occurrence of a reportable condition that took place on May 26, 2014. That event was reported to the NRC as required (Event Notification 49546), and the licensee developed applicable corrective actions within their Corrective Action Program (CAP). While reviewing the circumstances surrounding that issue, the inspectors identified that on May 21, 2014, the licensee's control room overhead annunciator system had suffered a similar malfunction. The licensee's initial reviews of the May 21, 2014, issue, however, determined that the matter was not reportable, and no report to the NRC Operations Center was made at that time. The event was eventually reported to the NRC (Event Notification 50252) on July 3, 2014, following discussions with the inspectors. The finding was determined to be of more than minor significance because it was associated with the Mitigating Systems cornerstone and directly impacted the cornerstone objective to ensure the availability, reliability, and capability of systems that respond to initiating events to prevent undesirable consequences. Specifically, the inspectors had previously determined that the underlying technical issue surrounding this event involved a finding of very low safety significance, and documented that finding in NRC IR 05000346/2014003 (FIN 05000346/2014003-05; ADAMS Accession No. ML14212A468). That issue, involving the licensee's failure to assign appropriate work priority to corrective actions associated with their annunciator system, resulted in additional malfunctions of the control room overhead annunciator system, one of which was the event that occurred on May 21, 2014. The inspectors evaluated the finding using IMC 0609, Appendix A, “The Significance Determination Process for Findings-At-Power.” Using Exhibit 2, which contains the screening questions for the Mitigating Systems cornerstone of reactor safety, the inspectors determined that the finding screened as very low safety significance because all screening questions were answered ‘No.’ This finding was determined to have a cross-cutting aspect in the area of human performance, documentation, because the licensee's reference material related to NRC event reporting that was available to the on-shift operations crew on May 21, 2014, did not contain comprehensive guidance relative to the event that occurred.

(H.7)

Inspection Report# : [2014004](#) (*pdf*)

## Barrier Integrity

**Significance:**  Jun 30, 2015

Identified By: NRC

Item Type: NCV Non-Cited Violation

### **Departure from Method of Evaluation Required Prior NRC Approval Under 10 CFR 50.59 (c)(2) with respect to licensee acceptance of the shield building laminar cracking.**

Severity Level IV - Green. The inspectors identified a Severity Level IV NCV of Title 10, Code of Federal Regulations (CFR) Part 50.59(c)(2), and an associated finding of very low safety significance for the licensee's failure to request and obtain a license amendment pursuant to 10 CFR 50.90. Specifically, the licensee's method of evaluation that accepted shield building laminar cracking represented a departure from the method of evaluation described in the Final Safety Analysis Report (as updated), and required prior NRC approval with respect to the design and licensing basis. The licensee entered this finding into its Corrective Action Program; the licensee's immediate corrective action determined that shield building remained operable and capable to perform its design safety functions; the licensee's planned corrective actions included revising 10 CFR 50.59 Evaluation 13-00918, and preparation of additional documents for inclusion in a license amendment request.

The finding was determined to be more than minor because the finding was associated with the Barrier Integrity cornerstone attribute of Design Control, and affected the cornerstone objective to provide reasonable assurance that physical design barriers protect the public from radionuclide releases caused by accidents or events. The inspectors evaluated the finding using IMC 0609, Appendix A, "The SDP for Findings At Power." Using Exhibit 3, the inspectors determined that the finding screened as very low safety significance because all the Reactor Containment screening questions for the Barrier Integrity Cornerstone were answered "No." Specifically, the inspectors concluded that the shield building remained capable of performing its design safety functions despite the identified laminar cracking. The associated violation was categorized as Severity Level IV because the issue was determined to be of very low safety significance under the SDP. This finding had a cross-cutting aspect in the area of Human Performance, Conservative Bias, because the licensee did not take a conservative approach to decision making for evaluation of shield building laminar cracking, particularly when information is incomplete or conditions are unusual. [H.14, Conservative Bias] (Section 4OA2.2)

Inspection Report# : [2014008](#) (*pdf*)

**Significance:**  Jul 02, 2014

Identified By: NRC

Item Type: NCV Non-Cited Violation

### **Failure to Completely Repair Shield Building Concrete Voiding**

A finding of very low safety significance and associated Non-Cited Violation of 10 CFR Part 50, Appendix B, Criterion XVI, "Corrective Action," was identified by the inspectors for the licensee's failure in 2011 to properly repair concrete voiding in the shield building that had been identified during that construction opening restoration. The inspectors determined the performance deficiency of failure to completely repair the void during the 2011 shield building restoration was more than minor and; therefore, a finding because the performance deficiency was associated with the Barrier Integrity cornerstone attribute of Design Control and adversely impacted the cornerstone objective to provide reasonable assurance that physical design barriers (fuel cladding, reactor coolant system, and containment) protect the public from radionuclide releases caused by accidents or events. Specifically, the licensee's failure to completely repair the concrete voiding in 2011 resulted in the operation of the plant with the shield building in a condition non-conforming to its design basis. The inspectors reviewed the finding using Attachment 0609.04, "Initial Characterization of Findings," Table 3 – SDP Appendix Router. The inspectors answered 'No' to all the questions in Section A of Table 3 and; therefore, the finding was evaluated using the SDP in accordance with IMC 0609, "The

Significance Determination Process (SDP) for At-Power Operations,” Appendix A, Exhibit 3, “Barrier Integrity Screening Questions.” The inspectors answered all the questions in Exhibit 3 and determined that this finding did not represent an actual open pathway in the physical integrity of reactor containment. Therefore, the finding was determined to have very low safety significance (Green). The inspectors determined that this finding had a cross-cutting aspect in the area of Human Performance, Conservative Bias, for the licensee’s failure to use decision making practices that emphasize prudent choices over those that are simply allowable. Specifically, the licensee failed to implement a conservative decision to inspect the shield building inside surface void area after repairs had been made during the opening restoration in 2011. Therefore, the licensee missed the opportunity to identify that they had not adequately repaired the void. [H.14]

Inspection Report# : [2013010](#) (pdf)

**Significance:**  Jul 01, 2014

Identified By: NRC

Item Type: NCV Non-Cited Violation

### **Use of Unqualified Procedure for Ultrasonic Examination of Shield Building Rebar**

The inspectors identified a finding of very low safety significance (Green) and an associated Non-Cited Violation of 10 CFR Part 50, Appendix B, Criterion IX, “Control of Special Processes,” when the licensee failed to use a qualified procedure for ultrasonic (UT) examination of the Shield Building reinforcing bars (rebar). Specifically, the licensee used a site approved UT examination procedure that had not been qualified to examine the total length of approximately twenty four inches of rebar as specified in the procedure due to near field scanning limitation. The inspectors determined that the performance deficiency of using an unqualified procedure was more than minor and; therefore, a finding because if left uncorrected, the performance deficiency would have the potential to lead to a more significant safety concern. Specifically, absent NRC identification, the licensee would have continued use of the unqualified UT examination procedure to examine potential degradation in potentially damaged rebar in the safety-related shield building. Therefore, the licensee could potentially have returned the shield building back to service with unacceptable flaws existing in the rebar. The inspectors determined the finding could be evaluated using the SDP in accordance with IMC 0609, “Significance Determination Process,” Attachment 0609.04, “Initial Characterization of Findings.” The inspectors answered ‘Yes’ to the questions in Section A of Table 3; and; therefore, the finding was evaluated using the SDP in accordance with IMC 0609, “The Significance Determination Process for Shutdown Operations,” Appendix G, Attachment 1, Exhibit 4, “Barrier Integrity Screening Questions.” The inspectors answered all the questions in Exhibit 4 and determined that this finding did not result in degraded physical integrity of the containment during shutdown operations nor did it affect any shutdown safety functions. Therefore, the finding was determined to have very low safety significance (Green). The inspectors determined that this finding had a cross-cutting aspect in the area of Problem Identification and Resolution, and Evaluation for the licensee’s failure to thoroughly evaluate issues to ensure that resolutions address causes and extent of conditions commensurate with their safety significance. Specifically, the licensee failed to initially consider the entire length of rebar for potential evaluation and hence, did not consider the appropriate extent of condition. [P.2]

Inspection Report# : [2013010](#) (pdf)

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## **Emergency Preparedness**

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## **Occupational Radiation Safety**

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## Public Radiation Safety

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### Security

Although the Security Cornerstone is included in the Reactor Oversight Process assessment program, the Commission has decided that specific information related to findings and performance indicators pertaining to the Security Cornerstone will not be publicly available to ensure that security information is not provided to a possible adversary. Other than the fact that a finding or performance indicator is Green or Greater-Than-Green, security related information will not be displayed on the public web page. Therefore, the [cover letters](#) to security inspection reports may be viewed.

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### Miscellaneous

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