

Diablo Canyon 2

1Q/2012 Plant Inspection Findings

Initiating Events

Mitigating Systems

Significance:  Mar 23, 2012

Identified By: NRC

Item Type: NCV NonCited Violation

Inadequate Operability Determination

The inspectors identified a non-cited violation of 10 CFR, Part 50, Appendix B, Criterion V, “Instructions, Procedures, and Drawings,” after operations personnel declared diesel generator 2-3 operable after failing to meet all surveillance test acceptance criterion. On December 22, 2011, diesel generator 2-3 did not meet frequency acceptance criteria during technical specification surveillance testing. Plant operators declared the diesel operable after applying an engineering evaluation. The inspectors identified that the evaluation was not appropriate to the conditions of the failed test. The licensee’s corrective actions included corrective maintenance, re-performance of the surveillance test, and entering the condition into the corrective action program as Notifications 50449027 and 50449504.

The failure of operations personnel to recognize that diesel generator surveillance results indicated that the system was not fully operable was a performance deficiency. This finding was more than minor because the licensee’s engineering evaluation created a reasonable doubt that the system was operable, similar to Example 3.k in Inspection Manual Chapter 0612, Appendix E, “Examples of Minor Issues.” The inspectors concluded that the finding was of very low safety significance (Green) because the finding was not a design or qualification deficiency, did not result in the loss of operability or functionality of a single train for greater than the technical specification outage time, did not represent an actual loss of safety function, and was not potentially risk significant due to a seismic, flooding, or severe weather event. The most significant contributor to this performance deficiency was that operators did not review and understand the diesel generator surveillance results sufficiently to recognize that the condition did not match the previously-evaluated condition that was used to conclude the diesel generator remained operable. Therefore, this finding had a cross-cutting aspect in the area of problem identification and resolution, associated with the corrective action program component [P.1(c)].

Inspection Report# : [2012002](#) (*pdf*)

Significance:  Dec 31, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Perform an Operability Determination for New Seismic Information

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criteria V, “Instructions, Procedures, and Drawings,” after Pacific Gas and Electric failed to evaluate the affect of new seismic information on the operability of plant structures, systems and components. On January 7, 2011, the licensee completed and submitted to the NRC a report to the detailing the results of a deterministic reevaluation of the local seismology. This report concluded that an earthquake on three local faults could produce greater vibratory ground motion than bound by the safe shutdown earthquake as described in the Final Safety Evaluation Report Update. Quality Procedure OM7.ID12, “Operability Determinations,” required plant operators to assess the impact of nonconforming conditions for the affect on plant structures, systems and components without delay. On June 22, 2011, the licensee entered the condition into the corrective action program as Notification 50410266 and completed an operability determination on June 24, 2011.

The inspectors determined that the licensee’s failure to evaluate the new seismic information against the plant design and licensing bases was a performance deficiency. The finding was more than minor because the performance

deficiency was associated with the Mitigating Systems Cornerstone initial design control attribute and affected the cornerstone objective to ensure the availability, reliability, and capability of systems that respond to initiating events to prevent undesirable consequences. The senior reactor analyst evaluated the significance of the finding using a Phase 3 analysis because the inspectors were unable to confirm that the operability of plant systems was not impacted. The senior reactor analyst concluded that the finding was of very low risk significance (Green) because no significant change in overall core damage frequency resulted from the new seismic hazards. This finding had a crosscutting aspect in the area of human performance associated with the decision-making component because the licensee used non-conservative assumptions in deciding not to evaluate the new seismic information against the current plant design and licensing bases (H.1.b).

Inspection Report# : [2011005](#) (*pdf*)

Significance:  Sep 25, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Maintain a Fire Barrier

The inspectors identified a noncited violation of Diablo Canyon Facility Operating License Condition 2.C (4), "Fire Protection," after the licensee failed to maintain the integrity of a fire barrier. On July 21, 2011, the inspectors identified that Fire Door B43-2, entrance to the Residual Heat Removal Pump Room 2-2, was inoperable. Equipment Control Guideline 18.7, "Fire Rated Assemblies," required the licensee to maintain the fire barrier in the rated configuration or establish prescribed compensatory actions. The door was held open due to Auxiliary Building ventilation flow balance problems. The ventilation problems had affected the fire door since January 12, 2011. The inspectors performed an extent of condition evaluation and identified eight additional fire doors impacted by the flow balance problems. The licensee took immediate action to restore the fire door to the rated condition and entered the problem into the corrective action programs as Notification 50416374.

The inspectors concluded that the failure of the licensee to maintain a fire door in the rated configuration was a performance deficiency. This finding was more than minor because the degraded fire barrier affected the Mitigating Systems Cornerstone external factors attribute objective to prevent undesirable consequences due to fire. The inspectors concluded that the finding was of very low safety significance (Green) because the licensee had maintained an automatic full area water-based fire suppression system in the exposed fire area. This finding had a crosscutting aspect in the area of problem identification and resolution, associated with the corrective action program component, because the licensee did not take timely corrective actions to correct Auxiliary Building ventilation flow balance issues.

Inspection Report# : [2011004](#) (*pdf*)

Significance:  Sep 25, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Perform Surveillances on Fire Barriers

The inspectors identified a noncited violation of Diablo Canyon Facility Operating License Condition 2.C (4), "Fire Protection," after the licensee failed to identify and correct the failure to perform required surveillance testing on fire-rated assemblies. On August 16, 2011, the inspectors identified that the licensee had not performed Equipment Control Guideline 18.7, "Fire Rated Assemblies," surveillance testing on Fire Door 329-2, entrance to the 125VDC Battery 2-1 Room, and Fire Door 332-2, entrance to the 125VDC Battery 2-2 Room, within the required frequency. The inspectors also identified that both fire doors were degraded and did not meet the surveillance acceptance criteria. The licensee implemented the required compensatory actions for both fire doors and entered this finding into the corrective action program as Notification 50409975.

The inspectors concluded that the failure of the licensee to perform required surveillance tests on fire-rated assemblies was a performance deficiency. This finding was more than minor because the degraded fire barrier affected the Mitigating Systems Cornerstone external factors attribute objective to prevent undesirable consequences due to fire. The inspectors concluded that the finding was of very low safety significance (Green) because the exposed fire areas did not contain any potential damage targets unique from those in the exposing fire area. This finding had a crosscutting aspect in the area of problem identification and resolution associated with the corrective action program

component because the licensee did not adequately prioritize and perform an extent of condition review of previous problems associated with excluding fire barriers from the Equipment Control Guideline requirements.

Inspection Report# : [2011004](#) (pdf)

Significance:  Jun 26, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Inadequate Fire Hazard Evaluations

The inspectors identified a noncited violation of Diablo Canyon Facility Operating License Condition 2.C (5), "Fire Protection," after Pacific Gas and Electric failed to implement the required compensatory actions described in Equipment Control Guideline 18.7, "Fire Rated Assemblies." On December 28, 2010, the licensee blocked open Fire Doors 175 and 182-2, entrances to the Unit 1 and 2 safety injection pump room to address auxiliary building ventilation flow balance problems. The supporting engineering evaluation failed to identify that the doors were rated fire barriers as described in the fire hazard analysis. If a fire had occurred, these blocked open doors would have allowed smoke and hot gases to pass from fire area AB-1 to impact equipment in adjacent fire areas 3-B-2 (Unit 1) and 3-D-2 (Unit 2). Equipment Control Guideline 18.7 required the licensee to either establish a continuous fire watch on at least one side of the inoperable fire doors or verify that the fire detection or automatic suppression system on at least one side of the fire doors was operable and establish an hourly fire watch. The licensee took corrective actions to establish the required fire watches and enter the finding into the corrective action program as Notification 50409975.

The inspectors concluded that the failure of Pacific Gas and Electric to maintain the fire doors in the rated configuration as described in the Final Safety Analysis Report Update "Fire Hazard Analysis," was a performance deficiency. This finding was more than minor because the degraded fire barriers affected the Mitigating Systems Cornerstone external factors attribute objective to prevent undesirable consequences due to fire. The inspectors concluded that the finding was of very low safety significance (Green) because the finding only affected the ability to reach and maintain cold shutdown conditions. This finding had a crosscutting aspect in the area of problem identification and resolution associated with the corrective action program component because the licensee did not thoroughly evaluate problems associated with modification of the safety injection pump room fire doors such that the resolutions addressed causes and extent of conditions, as necessary [P.1(c)].

Inspection Report# : [2011003](#) (pdf)

Significance:  Jun 26, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Less Than Adequate Evaluation of New Security Modifications

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, "Instructions, Procedures, and Drawings," after Pacific Gas and Electric failed to adequately evaluate the impact of protected area boundary modifications. These modifications affected the ability of plant operators to transfer water from the raw water storage reservoirs to the auxiliary feedwater system using temporary hoses. Plant engineers authorized a series of security modifications which included the installation of physical intrusion barriers, including delay fences and razor wire between the raw water reservoirs and the auxiliary feedwater system. The licensing basis evaluation did not address raw water makeup to the auxiliary feedwater system using temporary hoses as described in Final Safety Analysis Report Update Section 6.5, "Auxiliary Feedwater System," and Section 3.7.6, "Seismic Evaluation to Demonstrate Compliance with the Hosgri Earthquake Requirements Utilizing a Dedicated Shutdown Flowpath." The licensee took immediate corrective actions to establish a route for the temporary hoses, including preplanned security compensatory measures, and entered this finding into the corrective action program as Notification 50410997.

The failure to adequately evaluate the impact of the security modifications on the plant licensing and design bases was a performance deficiency. This performance deficiency was more than minor because the finding affected the Mitigating Systems Cornerstone design control attribute and objective to ensure the availability, reliability, and capability of systems that respond to initiating events to prevent undesirable consequences. The inspectors concluded that the finding was of very low safety significance (Green) because the finding was confirmed not to result in the loss of operability or functionality. This finding had a crosscutting aspect in the area of Problem Identification and Resolution, associated with the Corrective Action Program component, because the licensee failed to thoroughly evaluate the security modifications such that the resolutions addressed causes and extent

Barrier Integrity

Significance: TBD Mar 23, 2012

Identified By: NRC

Item Type: AV Apparent Violation

Incomplete and Inaccurate Information Provided to the NRC in Response to Generic Letter 2003-01, "Control Room Habitability"

The inspectors identified a Green finding and Severity Level III violation of 10 CFR 50.9, "Completeness and Accuracy of Information," after Pacific Gas and Electric failed to submitted complete and accurate information in response to Generic Letter 2003-01, "Control Room Habitability." Generic Letter 2003-01 requested that the licensee submit information demonstrating that the control room habitability system was in compliance with the current licensing and design bases. The licensee was specifically requested to verify that the most limiting unfiltered in-leakage into the control room envelope was no more than the value assumed in the design basis radiological analyses for control room habitability. On April 22, 2005, the licensee reported to the NRC that testing performed in the most limiting configuration for operator dose demonstrated that there was no unfiltered in-leakage into the control room envelope. This was material because the NRC used this information to close out Generic Letter 2003-01. In September 2011, the inspectors identified that the control room test results were greater than the value assumed in the design basis radiological analysis and that the licensee's testing was not performed in the most limiting configuration for operator dose. Using the actual control room in-leakage rates, the inspectors concluded that the resultant operator dose could have exceeded the limit established by current licensing and design bases during an accident.

The inspectors concluded that the failure of Pacific Gas and Electric to provide complete and accurate information in response to Generic Letter 2003-01 was a performance deficiency. The finding was more than minor because the information was material to the NRC's decision making processes. The inspectors screened the issue through the Reactor Oversight Process because the finding included a performance deficiency that was reasonably within the licensee's ability to control. The inspectors concluded that the finding was of very low safety significance (Green) because only the radiological barrier function of the control room was affected. The inspectors also screened the issue through the traditional enforcement process because the violation impacted the regulatory process. The inspectors concluded that the violation was a Severity Level III because had the licensee provided complete and accurate information in their letter dated April 22, 2005, the NRC would have likely reconsidered a regulatory position or undertaken a substantial further inquiry. The inspectors did not identify a cross-cutting aspect because the performance deficiency was not reflective of present performance.

Inspection Report# : [2012002](#) (pdf)

Significance:  Dec 31, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Less than Adequate Evaluation of a Nonconforming Control Room Habitability Train

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criteria V, "Instructions, Procedures, and Drawings," after operations personnel failed to adequately evaluate the operability and extent of condition of a nonconforming control room habitability train. Beginning on August 30, 2011, the inspectors identified several nonconforming conditions associated with the habitability system, including disconnected ductwork, two 12 inch diameter openings in the envelope boundary, and less than adequate control room envelope pressurization and tracer gas surveillance tests. On November 7, 2011, the licensee re-performed the tracer gas test and observed gross unfiltered in-leakage into the control room envelope. Plant operators declared the habitability system inoperable. The licensee restored system operability after implementing a series of compensatory measures. The licensee entered the finding into the corrective action program as Notification 50425114 and plans to restore the system to the current licensing basis condition.

The inspectors concluded that the failure of plant operators to adequately evaluate the operability and extent of a nonconforming condition was a performance deficiency. This finding was more than minor because the licensee's

operability evaluation created a reasonable doubt that the system was capable of performing the specified safety function, similar to Example 3.k in Inspection Manual Chapter 0612, Appendix E, “Examples of Minor Issues.” The inspectors concluded that the finding was of very low safety significance because only the radiological barrier function of the control room was affected. This finding had a crosscutting aspect in the area of problem identification and resolution, associated with the corrective action program component, because the licensee did not thoroughly evaluate the degraded control room ventilation train for operability and extent of condition [P.1(c)].

Inspection Report# : [2011005](#) (*pdf*)

Significance:  Sep 25, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Maintain the Control Room Habitability System in the Design Configuration

The inspectors identified a Green noncited violation of Technical Specification 5.5.19, “Control Room Envelope Habitability Program,” after the licensee failed to maintain the Unit 1 control room ventilation train in the design configuration. The inspectors identified that Unit 1 control room ventilation system was in a degraded/non-conforming condition on August 31, 2011. The inspectors observed airflow bypassing the control room inlet header through disconnected ductwork. Technical Specification 5.5.19 required the licensee to maintain the habitability system in the most limited configuration used during the tracer gas in-leakage test. The disconnected ductwork was a more limiting condition than the tested configuration. The licensee took corrective action to declare the control room envelope inoperable and entered the finding into the corrective action program as Notification 50425114.

The inspectors determined that the failure of the licensee to maintain the control room habitability system in the design configuration was a performance deficiency. This finding was more than minor because it was associated with the configuration control attribute of the Barrier Integrity Cornerstone and affected the cornerstone objective to provide reasonable assurance for the control room physical design to protect from radionuclide releases caused by accidents or events. The inspectors concluded that the finding was of very low safety significance (Green) because the finding only represented a degradation of the radiological barrier function provided for the control room. This finding had a crosscutting aspect in the area of human performance associated with work control in that the licensee failed to appropriately plan work activities consistent with nuclear safety.

Inspection Report# : [2011004](#) (*pdf*)

Significance:  Sep 25, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Follow a Procedural Requirement for Reactivity Manipulation

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, “Procedures,” after operations personnel conducted a reactivity manipulation during shift turnover. Procedure OP1.ID3, “Reactivity Management Program,” required plant operators to suspend reactivity manipulations during shift turnover. On March 27, 2011, plant operators conducted a continuous dilution during shift turnover. The licensee entered this condition into the corrective action program as Notification 50407054.

The inspectors concluded that the failure of operations personnel to follow Procedure OP1.ID3 was a performance deficiency. The finding was more than minor because the performance deficiency was associated with the procedure adherence area of the human performance attribute of the barrier integrity cornerstone and affected the objective to provide reasonable assurance that design barriers will protect the public from radionuclide releases. The inspectors concluded that the finding was of very low safety significance (Green) because only the fuel barrier was affected by the performance deficiency. The finding has a crosscutting aspect in the area of human performance, associated with work practices component, because the licensee failed to define and effectively communicate expectations regarding procedural compliance.

Inspection Report# : [2011004](#) (*pdf*)

Significance:  Jun 26, 2011

Identified By: NRC

Item Type: FIN Finding

Inadequate Review of Severe Accident Management Guidelines

The inspectors identified a finding after Pacific Gas and Electric failed to periodically review and update the severe accident management guidelines. Procedure OM10.ID5, "Severe Accident Management," required the licensee to review and update the severe accident management guidelines biennially to ensure that any changes in plant design or procedures, experience in severe accident management requalification training, and any changes in industry understanding of severe accidents were incorporated into the severe accident management guidelines. As a result of the licensee's failure to implement the periodic review, the severe accident management guidelines did not incorporate the latest owners' group guidance or recent plant design and hardware changes. The licensee took corrective actions to implement the biennial reviews and entered this finding into the corrective action program as Notification 50399554.

Pacific Gas and Electric's failure to follow procedural requirements for periodic review of the severe accident management guidelines was a performance deficiency. The finding was more than minor because if left uncorrected, the failure to review and update the severe accident management guidelines has the potential to lead to a more significant safety concern. This finding affected the barrier integrity cornerstone because the severe accident management guidelines are procedures that would be used to maintain the functionality of the containment should a severe accident occur. The inspectors concluded that the finding was of very low safety significance because it did not represent a degradation of the radiological, smoke, or toxic atmosphere barrier function; or represent an actual open pathway in the physical integrity of the reactor containment; or involve the function of the containment hydrogen igniters. The finding did not have any crosscutting aspects because the performance deficiency occurred more than three years ago and is not indicative of current licensee performance in that the licensee has improved the design review process since the performance deficiency occurred.

Inspection Report# : [2011003](#) (*pdf*)

Emergency Preparedness

Significance:  Sep 25, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Ensure Emergency Response Organization Qualifications

A noncited violation of 10 CFR 50.47(b)(10) was identified for the licensee's failure to ensure a range of protective actions is available for emergency workers during emergencies. Specifically, an operator filled an on-shift emergency response organization watch position with expired self-contained breathing apparatus respiratory protection qualifications. The licensee has entered this issue into the corrective action program as Notification 50420127.

The failure to ensure that an emergency response organization on-shift watch stander was respiratory protection qualified is a performance deficiency. This finding is greater than minor because it affects the emergency response organization readiness attribute of the emergency preparedness cornerstone to ensure that the licensee is capable of implementing adequate measures to protect the health and safety of the public in the event of a radiological emergency. The finding is of very low safety significance because it was not a loss of a planning standard function. The finding had a human performance crosscutting aspect of conservative assumptions under the decision making component because the licensee did not ensure that personnel filling the minimum shift staffing emergency response organization positions were qualified to take the watch.

Inspection Report# : [2011004](#) (*pdf*)

Occupational Radiation Safety

Significance:  Jun 26, 2011

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Follow Procedures for Testing HEPA Ventilation Units

The inspectors identified a noncited violation of Technical Specification 5.4.1(a) for the failure to follow procedures for testing and using the high-efficiency particulate air ventilation units used to prevent personal contamination. Licensee immediate actions included removing all high-efficiency particulate air ventilation units installed for the Unit 2 outage and testing all high-efficiency particulate air ventilation units as required by procedure. This matter was placed in the licensee's corrective action program as Notifications 50399479, 50399560, and 50399682.

This failure to follow procedures was a performance deficiency. The finding was more than minor because it was associated with the program and process attribute of the occupational radiation safety cornerstone. The finding affected the objective to ensure adequate protection of the worker's health and safety from exposure to unintended radiation from radioactive material during routine civilian nuclear reactor operation. Using the Inspection Manual Chapter 0609, Appendix C, "Occupational Radiation Safety Significance Determination Process," the inspectors determined the finding was of very low safety significance because (1) it was not associated with as low as is reasonably achievable (ALARA) planning or work controls, (2) there was no overexposure, (3) there was no substantial potential for an overexposure, and (4) the ability to assess dose was not compromised. This finding was determined to have a crosscutting aspect in the area of human performance, associated with work practices, because the licensee did not effectively communicate expectations regarding procedural compliance and the personnel following the procedures [H.4(b)].

Inspection Report# : [2011003](#) (*pdf*)

Public Radiation Safety

Physical Protection

Although the NRC is actively overseeing the Security cornerstone, the Commission has decided that certain findings pertaining to security cornerstone will not be publicly available to ensure that potentially useful information is not provided to a possible adversary. Therefore, the [cover letters](#) to security inspection reports may be viewed.

Miscellaneous

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